

PUNJAB REAL ESTATE REGULATORY AUTHORITY 1st Floor, Plot No. 3, Block B, Madhya Marg, Sector 18A, Chandigarh

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Memo No. RERA/Pb/AM(F&A)/2020/3264

Date: 1/6/2020

Subject: FAQs-Applicability of the GST to Real Estate Sector.

A new GST rate structure on real estate sector was made effective from 01.04.2019 and in this connection, Govt. of India, Ministry of Finance, Department of Revenue (Tax Research Unit) has notified a compilation of Frequently Asked Questions (FAQs) for guidance and easy of understanding of all stakeholders in the real estate sector (copy enclosed).

Secretary

ਦਫ਼ਤਰ ਆਬਕਾਰੀ ਤੇ ਕਰ ਕਮਿਸ਼ਨਰ, ਪੰਜਾਬ।

ਸੇਵਾ ਵਿਖੇ

Secretary,

Real State Regulatory Authority, Punjab 1st Floor, Block B, Plot No. 3, Madhya Marg, Sector 18, Chandigarh – 160018

ਨੰ: ਜੀ.ਐਸ.ਟੀ-3/

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ਮਿਤੀ: 04/6/202

ਵਿਸ਼ਾ:-

Applicability of the GST to Real Estate Sector.

ਹਵਾਲਾ:-

ਆਪ ਦੇ ਦਫਤਰ ਦਾ ਮੀਮੋ ਨੰ: RERA/PR/2019/253 ਦੇ ਸਬੰਧ ਵਿੱਚ।

ਮਿਤੀ: 10/01/2020

ਯਾਦ ਪੱਤਰ:-

ਉਪਰੋਕਤ ਵਿਸ਼ੇ ਅਤੇ ਹਵਾਲੇ ਦੇ ਸਬੰਧ ਵਿਚ ਆਪ ਜੀ ਨੂੰ ਦੱਸਿਆ ਜਾਂਦਾ ਹੈ ਕਿ Ministry of Finance, Tax research unit ਵੱਲੋਂ ਮਿਤੀ 07–05–2019 ਨੂੰ ਜਾਂਚੀ ਕੀਤੇ ਗਏ FAQs on Real Estate ਸਬੰਧੀ ਦਸਤਾਵੇਜ ਸਮੂਹ ਡਵੀਜਨਾਂ ਅਤੇ ਜਿਲ੍ਹਿਆ ਨੂੰ ਅੱਗਲੀ ਕਾਰਵਾਈ ਹਿੱਤ ਭੇਜ਼ ਦਿੱਤੇ ਗਏ ਹਨ। ਇਸ ਦੀ ਇੱਕ ਕਾਪੀ ਆਪ ਜੀ ਨੂੰ ਸੂਚਨਾ ਹਿੱਤ ਭੇਜੀ ਜਾਂਦੀ ਹੈ ਜੀ।

ਸਹਾਇਕ ਆਬਕਾਰੀ ਤੇ ਕਰ ਕਮਿਸ਼ਨਰ,(ਜੀ.ਐਸ.ਟੀ) ਵਾਸਤੇ ਆਬਕਾਰੀ ਤੇ ਕਰ ਕਮਿਸ਼ਨਰ, ਪੰਜਾਬ ਆ. ਭ

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ਦਫ਼ਤਰ ਆਬਕਾਰੀ ਤੇ ਕਰ ਕਮਿਸ਼ਨਰ, ਪੰਜਾਬ।

ਸੇਵਾ ਵਿਖੇ

- 1. ਸਮੂਹ ਉਪ.ਆਬਕਾਰੀ ਤੇ ਕਰ ਕਮਿਸ਼ਨਰ, ਡਵੀਜਨਾਂ ਦੇ ਮੁੱਖੀ।
- 2. ਸਮੂਹ ਸਹਾਇਕ ਆਬਕਾਰੀ ਤੇ ਕਰ ਕਮਿਸ਼ਨਰ, ਜਿਲ੍ਹਿਆ ਦੇ ਮੁੱਖੀ।

ਨੰ: ਜੀ.ਐਸ.ਟੀ-3-2020/ ਕੈ.6- ਕੈ 98 ਮਿਤੀ: 04/2/2020

FAQs on Real Estate Sector.

ਯਾਦ ਪੱਤਰ:-

ਉਪਰੋਕਤ ਵਿਸੇ ਦੇ ਸਬੰਧ ਵਿੱਚ ਆਪ ਨੂੰ FAQs on Real Estate Sector ਵੱਲੋਂ ਜਾਰੀ F.No. 354/32/2019-TRU, Government of India, Monistry of Finance, Department of Revenue (Tax Research Unit) dated 7th May, 2019 ਅਤੇ F.No. 354/32/2019-TRU, Government of India, Monistry of Finance, Department of Revenue (Tax Research Unit) dated 14th May, 2019 ਅੱਗਲੀ ਕਾਰਵਾਈ ਹਿੱਤ ਭੇਜੀ ਜਾਦੀ ਹੈ।

> ਸਹਾਇਕ ਅਬਿਕਾਰੀ ਤੇ ਕਰ ਕਮਿਸ਼ਨਰ,(ਜੀ.ਐਸ.ਟੀ) ਵਾਸਤੇ ਆਬਕਾਰੀ ਤੇ ਕਰ ਕਮਿਸ਼ਨਰ, ਪੰਜਾਬ।

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F. No. 354/32/2019-TRU Government of India Ministry of Finance Department of Revenue (Tax Research Unit)

Dated the 14th May, 2019, New Delhi

Subject: FAQs (Part II) on real estate- reg.

A number of issues have been raised regarding the new GST rate structure notified for real estate sector effective from 01-04-2019. A compilation of Frequently Asked Questions (FAQs) containing 41 questions was issued on 7th May, 2019. Part II of the FAQ is presented below. The answers to the FAQs have been given in simple language for guidance and easy understanding of all stakeholders in the real estate sector. They do not have force of law. In case of conflict, the gazette notifications, which have legal force, shall have precedence.

S1.	Question	Answer
No.		
1.	In case of an area sharing arrangement between a Landowner-Promoter and a Developer-Promoter, where the Project qualifies to be considered an "Ongoing Project", whether an option of 1% or 5% (without ITC) vis-à-vis 8% or 12% (with ITC) as prescribed in Notification No. 3/2019 can be exercised by the Developer-Promoter and Landowner-Promoter independently?	The legal and operational harmony necessitates that both the Landowner-Promoter and the Developer-Promoter exercise identical option for a project.
2.	In case of an area sharing arrangement between a Landowner-Promoter and a Developer-Promoter in a New Project undertaken on or after 1/4/2019, whether the new rate of 1% or 5% is applicable in case of the Landowner-Promoter who sells the under-construction premises before completion of the project? Will the Landowner-Promoter be entitled to ITC in respect of tax	The new effective rates of 1% and 5% without ITC are applicable to the apartments booked by the land owner promoter in an ongoing project as well as a new project which commences on or after 01-04-2019. The land owner promoter shall be entitled to ITC in respect of tax charged to him by the developer promoter on construction of such apartments. However, the land owner promoter shall not be entitled to avail ITC on any other services or goods used by him.

charged to him by the Developer-Promoter on such supply?

Whether the Landowner-Promoter shall be entitled to avail ITC on any other services or goods used by him in furtherance of his business (such as brokerage on sales etc.)?

3. Residential Real Estate Project (RREP) shall mean a REP in which the carpet area of the commercial apartments is not more than 15% of the total carpet area of all the apartments in the REP (Clause xix). "Carpet area" shall have the same meaning as assigned to it in clause (k) of Section 2 of the RERA, 2016. Whether non-saleable areas such as society office, club house, etc., are to be taken into consideration for determining 15% for deciding whether the project is RREP or not?

The term "Residential Real Estate Project (RREP) has been defined in the notification to mean a REP in which the carpet area of the commercial apartments is not more than 15 per cent. of the total carpet area of all the apartments in the REP.

Apartments shall be taken as commercial or residential apartments as declared to RERA authority.

- 4. For the purpose of determining the threshold of Rs.45 lakhs in case of "affordable residential apartment", whether the following charges generally recovered by the developer from the buyer shall be included?
 - Amenity Charges
 - Society formation charges
 - Advance maintenance
 - Legal Charges

For the purpose of determining the threshold of the gross amount of Rs.45.00 lakh for affordable residential apartments, all the charges or amounts charged by the promoter from the buyer of the apartments shall form part of the gross amount charged. Clause xvi, sub-clause (a)(ii)(C) of paragraph 4 of notification No. 11/2017-CT(R) dated 28.06.2017, reproduced below, refers.

"C. Any other amount charged by the promoter from the buyer of the apartment including preferential location charges, development charges, parking charges, common facility charges etc."

However the value shall not include stamp duty payable to the statutory authority, maintenance

		charges / deposits for maintenance of apartment or
5.	In case of a Real Estate Project, comprising of Residential as well as Commercial portion (more than 15%), how is the minimum procurement limit of 80% to be tested, evaluated and complied with where the Project has single RERA Registration and a single GST Registration and it is not practically feasible to get separate registrations due to peculiar nature of building(s)?	maintenance of common infrastructure. The promoter shall apportion and account for the procurements for residential and commercial portion on the basis of the ratio of the carpet area of the residential and commercial apartments in the project.
6.	In an area sharing model, a promoter has to handover constructed flats/ apartments to the land owner who supplied TDR for the project. Value of TDR at the time when the landowner transferred it to the promoter is not known. How would the promoter determine GST on TDR?	Value of TDR, shall be equal to the amount charged by the promoter for similar apartments from the independent buyers booked on the date that is nearest to the date on which such development rights or FSI is transferred by the land owner to the promoter.
7.	In the formula prescribed under first proviso to Entry 41A of the Notification 12/2017- CT (R), as amended by Notification 4/2019 CT (R), what rate shall be taken to determine the value to be ascribed to the "GST Payable on TDR or FSI or both for construction of the residential apartments in the project but for exemption contained therein" as no specific rate has been prescribed in Notification 11/2017 CT-Rate or any other notification? What is the rate applicable to output supply of TDR or FSI? Whether the quantum of TDR or	The GST on transfer of development rights or FSI (including additional FSI) is payable at the rate of 18% (9% + 9%) with ITC under Sl. No. 16, item (iii) of Notification No. 11/2017 - Central Tax (Rate) dated 28-06-2017 (heading 9972). There is no exemption on TDR or FSI (Addl. FSI) for construction of commercial apartments. Therefore, GST shall be payable on TDR or FSI (including additional FSI) or both used in respect of (i) carpet area of commercial apartment and (ii) un-booked residential apartments as on the date of issuance of Completion Certificate or first occupation of the project for the purpose of formula.

FSI (including additional FSI) or both shall be taken only in respect of un-booked apartments as on the date of issuance of Completion Certificate or first occupation of the project for the purpose of formula?

8. In case of Redevelopment, Slum Rehabilitation or similar arrangements, the Developer will be constructing two types of units i.e. one which is allotted to existing occupiers for no consideration monetary and second which is sold in the market to outside buyer. Price at which the unit is being sold to the outsider is determined in a manner to factor cost ofconstruction of both type of units so that the unit to existing occupiers may be allotted free of monetary consideration. It may be clarified whether the Input Tax Credit in relation construction of units to be allotted to existing occupiers, in case of residential project opted for old rates or commercial projects, shall be allowed to the Developer.

The apartments given to the original inhabitants or the slum dwellers in redevelopment project or slum rehabilitation project are given by the promoter against consideration received by them in the form of TDR/ FSI/ monetary consideration from the original inhabitants in case of redevelopment projects and from the Government in case of slum rehabilitation projects. The supply of service by way of construction of such apartments against construction wholly or partly in the form of TDR/FSI is a taxable supply subject to GST.

Wherever tax is paid on construction of such apartments at the effective rates of GST of 8%/12% with ITC, the promoters shall be eligible for ITC, including ITC in relation to construction of units to be allotted to the existing occupiers even though there may not be a monetary consideration but the consideration is in the form of grant of TDR/FSI.

9. In case of redevelopment or slum rehabilitation project, (new or an existing project) whether the constructed units supplied to existing occupiers by the developer free of monetary consideration are taxable?

In case of ongoing project in respect of which the promoter has opted for new rates of 1% / 5%, it may be clarified whether

Yes, units supplied free of cost also attract GST as their consideration is not money but TDR/ FSI or rights relatable to land on which construction takes place.

In such an ongoing project, the units sold in open market would be eligible for GST rate of 1% (without ITC), if such units are covered under Credit Linked Subsidy Scheme, as provided in the definition of "affordable residential apartments" given in notification no 11/2017- CTR dated 28.06.2017 as amended by notification No. 3/2019- CTR dated 29.03.2019.

	the units being supplied free of monetary consideration to existing dwellers will fall within the definition of affordable housing when certain units being sold in the open market are eligible for concessional rates under the category of Credit Linked Subsidy Scheme i.e. subitem (da) of item (iv) of Sl. No. 3 of notification No. 11/2017-CTR?	The apartments being constructed in such ongoing project, for existing slum dwellers/ occupiers shall be eligible for 1% rate if they meet the definition of affordable residential apartment, as under- (a) They have carpet area of less than 60 sqm in specified metropolitan cities or 90 sqm in places other than the specified metropolitan cities and the gross amount charged for similar apartments from independent buyers is not more than rupees 45 lakhs. (Please refer to para 2A of notification No. 11/2017- CTR dated 28.06.2019 as amended vide notification No. 3/2019- CTR dated 29.03.2019), or
		(b) They are being constructed under any of the schemes specified in sub-item (b), sub-item (c), sub-item (d), sub-item (da) and sub-item (db) of item (iv); sub-item (b), sub-item (c), sub-item (d) and sub item (da) of item (v); and sub-item (c) of item (vi), against serial number 3 of the said notification.
10.	What shall be the rate of GST applicable on projects in respect of which OC has been issued prior to 01.04.2019, but the balance demands are pending? Such projects are neither projects which commence on or after 01.04.2019 nor ongoing projects.	Time of supply of the service by way of construction of apartments in such projects falls prior to 01.04.2019 and accordingly the rates as existed prior to 01.04.2019 would apply to such balance demands.
11.	The affordable residential apartment should not have a carpet area exceeding 60 sqm in metropolitan cities and 90 sqm in other places. Will the internal walls of the apartment, balcony or verandah be included 60/90 sq meter?	"Carpet area" is defined in clause (k) of section 2 of the RERA, 2016 and the same has been adopted in the notification.
12.	If an un-registered person transfers development right to a developer-promoter, then it is apparently not covered by the fourth proviso applicable to	Promoter shall be liable to pay GST on TDR transferred by any person whether registered or not on RCM basis.

13.	clause (i) to clause (id) of serial 3 of Notification No. 11/2017 (as amended). Will the promoter be liable to pay GST on TDR received from an unregistered land owner? Whether the ITC availed as per	No. GST on services of construction of an
	the second proviso applicable to clause (i) to clause (id) of serial 3 of Notification No. 11/2017 (as amended) can be adjusted against the output liability of 5% / 1%?	apartment by a promoter at the rate of 1%/ 5% is to be discharged in cash only. ITC, if any, may be used for discharging any other supply of service.
14.	If a developer-promoter opts to pay tax for the ongoing project of affordable residential apartment at the new rate, can he use the ITC available to him under the second proviso applicable to clause (i) to clause (id) of serial 3 of Notification No. 11/2017 (as amended) for payment of tax at 1%/5%?	Reply as in Q. No. 13 above.
15.	The condition in Notification No. 3/2019 specifies that 80% of inputs and input services should be procured from registered person. What about expenditure such as salaries, wages, etc. These are not supplies under GST [Sl. 1 of Schedule III]. Now, my question is, whether such services will be included under input services for considering 80% criteria?	Services by an employee to the employer in the course of or in relation to his employment are neither a goods nor a service as per clause 1 of the Schedule III of CGST Act, 2017. Therefore, salaries and wages paid by promoter to his employees will not be relevant for the minimum purchase requirement of 80%.
16.	A buyer has booked an apartment prior to 1st April, 2019 and paid part consideration to the developer. The developer decides to opt for the new scheme for this ongoing project. Will the buyer be required to pay	No. For the past payments made before the transition date (01.04.2019), no additional GST is required to be paid.

	any additional tax for such	
	payment he has made prior to 31st march, 2019?	
17.	Whether the condition of receiving 80% of inputs and input services from the registered person shall be applicable if the developer opts to continue to pay tax at the old rates of 12%/8% in respect of an ongoing project?	No, if the developer opts to continue to pay tax at the old rates of 12%/8% in respect of an ongoing project, the condition of receiving 80% of inputs and input services from the registered person doesn't apply.
18.	Whether the inward supplies of exempted goods / services shall be included in the value of supplies from unregistered persons while calculating 80% threshold?	Yes. Inward supplies of exempted goods / services shall be included in the value of supplies from unregistered persons while calculating 80% threshold.
19.	Whether the purchase of Land from an unregistered person shall be required to be included in the value of Input and Input Services for the purpose of calculation of 80% threshold?9	No. As per Schedule III, Entry No 5, of CGST Act, sale of land is not a supply. In addition, as per 5th proviso to entries at Sl. No. (i), (ia), (ib), (ic) and (id) against Serial No 3 in the Notification No.11 / 2017-CTR dated 28.06.2017 as amended by Notification No. 3 / 2019-CTR dated 30/03/2019, transactions by way of grant of development rights, long term lease, FSI etc. are not required to be included in the value of Input and Input Services for evaluation of criteria of 80% from registered persons.
20.	When a developer prefers the option of paying tax at 1%/5%, without ITC, for an ongoing project, whether the apartments which were not considered as affordable in the earlier scheme (though certain apartments in such project were considered as affordable in the earlier scheme) will be considered as affordable after 1st April, 2019, if such apartments fit the definition of affordable residential apartments as provided in notification No. 3/2019- CT(R) dated 29.03.2019?	Yes, in case of an ongoing project in respect of which the promoter has not opted to pay GST at the old rate, he shall pay tax at the effective rate of 1% without ITC on apartments which meet the new definition of affordable residential apartment.

21.	Whether the amended rule 42 shall apply to all RREPs including ongoing projects?	In case of an ongoing RREP, in respect of which promoter opts for the new rates of 1% / 5% and which underwent transition of ITC consequent to change of rates of tax on 01.04.2019, ITC determined under sub- rule (1) of rule 42 shall not be required to be calculated finally on the completion or first occupation of the RREP.
22.	Whether separate Form (Annexure IV) shall be filed by the Developer in respect of each of the Ongoing Projects?	Yes. The promoter has to exercise the option for payment of tax at the old rates of 8%/ 12% with ITC for each of the ongoing projects separately.
23.	On what basis a Contractor / Sub-contractor executing a composite supply of works contract in terms of clause (va) i.e. 12% for affordable residential apartments, shall satisfy himself as regards condition of 50% of the total carpet area?	The contractor may charge tax on the works contract service provided by him to a promoter at the concessional rate of 12% under notification No. 11/2017- CTR dated 28.06.2019, S. No.3, entry (va) on the basis of a declaration by the promoter to the contractor that the project meets the conditions prescribed for concessional rate of GST on works contract service prescribed under the said entry.
24.	Whether the condition to make payment within 180 days by Land Owner – Promoter to Developer – Promoter as provided in second proviso to section 16 (2), shall be applicable for reversal of input tax credit?	The apartments given to the Land Owner – Promoter are given by the Developer – Promoter against consideration received by him in the form of TDR from the Land Owner – Promoter. Therefore, the payment by Land Owner – Promoter for service of construction of apartments received from the Developer – Promoter is made even before the service is provided. Therefore, Land Owner – Promoter shall not be required to reverse input tax credit of tax charged from him by the Developer – Promoter on the
25.	Whether the exemption given by way of Entry 41A / 41B of Notification No. 12/2017-CTR shall be available in respect of development rights etc. transferred to a person other than promoter? Please clarify whether	ground that he has not made payment for the service received from the Developer – Promoter. The exemption is available only on TDR/ FSI transferred on or after 1 st April, 2019 for construction of residential apartments by a promoter in a real estate project.

	sub-clause (v) in clause (zk) in section 2 in RERA Act, 2016 covers a person who purchases TDR as developer?	
26.	How to determine value of construction services provided by the promoter to land owner in lieu of transfer of development rights, when land owner is not registered?	Value of construction services provided by the promoter to land owner in such cases shall be determined based on the total amount charged by the promoter for similar apartments in the project from independent buyers, other than the land owner, nearest to the date on which such development right etc. is transferred to the promoter, less the value of transfer of land, if any, as prescribed in paragraph 2 of Notification No. 11/2017-CT(R) dated 28.06.2017.
27.	In case of a project, where completion certificate has been received prior to 31-03-2019 but some part of the consideration in relation to the apartment is due after 31-03-2019, it appears that such project will not qualify as ongoing project. What will be the applicable tax rate on such amount received on or after 01.04.2019 – old rate or new rate?	Time of supply of service of construction of such apartments is prior to 01.04.2019 and the same shall be subject to tax at the old rates of 12%/8%.

F. No. 354/32/2019-TRU

F. No. 354/32/2019-TRU Government of India Ministry of Finance Department of Revenue (Tax Research Unit)

Dated the 7th May, 2019, New Delhi

Subject: FAQs on real estate- reg.

A number of issues have been raised regarding the new GST rate structure notified for real estate sector effective from 01-04-2019. A compilation of Frequently Asked Questions (FAQs) is presented below. The answers to the FAQs have been given in simple language for guidance and easy understanding of all stakeholders in the real estate sector. They do not have force of law. In case of conflict, the gazette notifications, which have legal force, shall have precedence.

S. No.	Question	Answer
1.	What are the rates of GST applicable on construction of residential apartments?	With effect from 01-04-2019, effective rate of GST applicable on construction of residential apartments by promoters in a real estate project are as under: Description Effective rate of GST
		Description Effective rate of GST (after deduction of value of land)
		Construction of 1% without ITC on affordable residential apartments total consideration.
	Construction of residential apartments other than affordable residential apartments	
		The above rates are effective from 01-04-2019 and are applicable to construction of residential apartments in a project which commences on or after 01-04-2019 as well as in on-going projects. However, in case of on-going project, the promoter has an option to pay GST at the old rates, i.e. at the effective rate of 8% on affordable residential apartments and effective rate of 12% on other than affordable residential apartments and consequently, to avail permissible credit of inputs taxes; in such cases the promoter is also expected to pass the benefit of the credit availed by him to

		the buyers.
2.	What is an affordable residential apartment?	Affordable residential apartment is a residential apartment in a project which commences on or after 01-04-2019, or in an ongoing project in respect of which the promoter has opted for new rate of 1% (effective from 01-04-2019) having carpet area upto 60 square meter in metropolitan cities and 90 square meter in cities or towns other than metropolitan cities and the gross amount charged for which, by the builder is not more than
		forty five lakhs rupees. [Cities or towns in the notification shall include all areas other than metropolitan city as defined, such as villages.]
		In an ongoing project in respect of which the promoter has opted for new rates, the term also includes apartments being constructed under the specified housing schemes of Central or State Governments.
		[Metropolitan cities are Bengaluru, Chennai, Delhi NCR (limited to Delhi, Noida, Greater Noida, Ghaziabad, Gurgaon, Faridabad), Hyderabad, Kolkata and Mumbai (whole of MMR) with their geographical limits prescribed by Government.]
3.	What is an on-going project?	A project which meets the following conditions shall be considered as an ongoing project. (a) Commencement certificate for the project, where required, has been issued by the competent authority on or before 31 st March, 2019, and it is certified by a registered architect, chartered engineer or a licensed surveyor that construction of the project has started (i.e. earthwork for site preparation for the project has been completed and excavation for foundation has started) on or before 31st March, 2019.
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		respect of the project, is not required to be issued by the competentauthority, it is to be certified by any of the authorities specified in (a) above that construction of the project has started on or before the 31st March, 2019. (c) Completion certificate has not been issued or first occupation of the project has not taken place on or before the 31st March, 2019. (d) Apartments of the project have been, partly or wholly, booked on or before 31st March, 2019.
4.	Does a promoter or a builder has option to pay tax at old rates of 8% & 12% with ITC?	Yes, but such an option is available in the case of an ongoing project. In case of such a project, thepromoter or builder has option to pay GST at old effectiverate of 8% and 12% with ITC. To continue with the old rates, the promoter/builder has to exercise one time option in the prescribed form and submit the same manually to the jurisdictional Commissioner by the 10 th of May, 2019.
		However, in case where a promoter or builder does not exercise option in the prescribed form, it shall be deemed that he has opted for new rates in respect of ongoing projects and accordingly new rate of GST i.e. 5% / 1% shall be applicable and all the provisions of new scheme including transitional provisions shall be applied.
		There is no such option available in case of projects which commence on or after 01.04.2019. Construction of residential apartments in projects commencing on or after 01.04.2019 shall compulsorily attract new rate of GST @ 1% or 5% without ITC.
5.	What is the rate of GST applicable on construction of commercial apartments [shops, godowns, offices etc.] in a real estate project?	With effect from 01-04-2019, effective rate of GST, after deduction of value of land or undivided share of land, on construction of commercial apartments [shops, godowns, offices etc.] by promoter in real estate project are as under: Description Effective rate of GST

			(after deduction of
		Construction of commercial apartments in a Residential Real Estate Project (RREP), as explained in question no. 6 below, which commences on or after 01-04-2019 or in an ongoing project in respect of which the promoter has opted for new rates effective	value of land) 5% without ITC on total consideration.
		new rates effective from 01-04-2019 Construction of commercial apartments in a Real Estate Project (REP) other than Residential Real Estate Project (RREP) or in an ongoing project in respect of which the promoter has opted for old rates	12% with ITC on total consideration.
6.	What is a Residential Real Estate Project?	Estate Project" in which commercial apartments	te Project" means a 'Real in the carpet area of the is not more than 15 per ea of all the apartments in
7.	What is the criteria to be used by an architect, a chartered engineer or a licensed surveyor for certifying that construction of the project has started by 31 st March, 2019	Construction of a projectohave been started on or ifthe earthwork for site p	ect shall be considered r before 31 st March, 2019, preparation for the project excavation for foundation at 31 st March, 2019.
8.	Does a promoter/ builder have to purchase all goods and services from registered suppliers only?	of the value of inputative registered suppliers. For the value of services development rights, long space index, or the value	se at leasteighty percent. Indicate input services, from calculating this threshold, by way of grant of grant of grant ease ofland, floor alue of electricity, high and natural gas used in

		construction of residential apartments in a project
		shall be excluded.
9.	If value of purchases as prescribed above from registered supplier is less than 80%, what would be the applicable GST rate on such purchases?	Promoter has to pay GST @ 18% on reverse charge basis on all such inward supplies (to the extent short of 80% of inward supplies from registered supplier) except cement on which tax has to be paid (by the promoter on reverse charge basis) at the applicable rate, which at present is 28% (CGST 14% + SGST 14%)
10.	In case of new rate of 5% / 1%, whether the conditions of payment of tax through Cash Ledger, payment of tax under RCM subject to 80% limit, non-availing of Input Tax Credit, reversal of credit, maintenance of project wise account, reporting of ITC not availed in corresponding GSTR-3B etc. are required to be complied mandatorily by the Developer?	Yes. All the specified conditions against clause (i) to (id) of Sl. No 3 of Notification No. 11/2017-CTR are mandatory.
11.	What is the rate of GST applicable on transfer of development rights, FSI and long term lease of land?	Supply of TDR or FSI or long term lease of land used for the construction of residential apartments in a project that are booked before issue of completion certificate or first occupation is exempt. Supply of TDR or FSI or long term lease of land,
		on such value which is proportionate to construction of residential apartments that remain un-booked on the date of issue of completion certificate or first occupation, would attract GST at the rate of 18%, but the amount of tax shall be limited to 1% or 5% of value of apartment depending upon whether the residential apartments for which such TDR or FSI is used, in the affordable residential apartment category or in other than affordable residential apartment.
		TDR or FSI or long term lease of landused for construction of commercial apartments shall attract GST of 18%.
		The above shall be applicable to supply of TDR or

12. Who is liable to pay GST on The promoter is liable	ate of 1% or 5% is applicable. e to pay GST on TDR or floor
	• •
reverse charge basis.	d on or after 01-04-2019 on
promoter should discharge its tax liability on TDR. shall arise on the firstoccupation of the Therefore, promoter streverse charge basis, 01-04-2019, which is apartments that remains	GST on development rights e date of completion or e project, whichever is earlier. shall be liable to pay tax on onsupply of TDR on or after attributable tothe residential ain un-booked onthe date of letion certificate, or first ject.
promoter should discharge its tax liability on FSI (including	or after 1.4.2019, the promoter tax liability on FSI as under:
is in form of coresidential apartmarise on date of Certificate. (ii) In case of supple consideration is pay tax shall an Completion Certificate to compartments. However, arise immediately construction of c	of FSI wherein consideration onstruction of commercial or ments, liability to pay tax shall of issuance of Completion ly of FSI wherein monetary paid by promoter, liability to rise on date of issuance of tificate only if such FSI is construction of residential ever, liability to pay tax shall by if such FSI is relatable to ommercial apartments.
	received on or after 1.4.2019, discharge his tax liability on der:
In case of supply of construction of common be paid by the prometer for construction of restriction of restriction to pay tax on the upfresser lease shall arise Completion Certificate.	
Orissa has provided land on long (30 years or more) re	ax on Long term lease of land received against consideration at amount and periodic licence

	construction of a real estate project. As per the lease agreement, promoter has to pay an upfront amount of Rs. 10 Crore and annual/ monthly licence fee of 5 lakhs. Does the promoter has to pay GST on these amounts?	fee is on the promoter. The promoter has to discharge tax liability on the same on RCM basis. However, the upfront amount payable for the long term lease (known as premium, salami, cost, price, development charges etc.) is exempt to the extent it is used for construction of residential apartments that are booked before issuance of completion certificate or first occupation.
17.	Someone booked a flat from XYZ Developers in June, 2018. As of 31-03-2019, he had paid 40 % of the value of the flat. What shall be the GST rate applicable on the remaining portion of value of the flat?	Annual/ monthly rent or licence fee payable for long term lease is taxable under GST. GST on the remaining portion of the value of flat payable to the promoter on or after 01-04-2019 as per the contract between the promoter and buyer shall be payable at effective rate of 1% or 5%, subject to the condition that the builder has not exercised the option to pay tax on construction of apartments at the old rates of 12% or 18%. If the XYZ developer exercises option to continue to pay tax at old effectiverate of 8% or 12% by 10 th May, 2019, then GST has to be paid @ 8% or 12% on remaining portion of the value of the flat; in such cases, the promoter would be entitled to permissible credit of input taxes and, as such, the price that he charges from the buyer should appropriately reflect this credit.
18.	I am a beneficiary of PMAY-CLSS and carpet area of my house being constructed in an ongoing project is 150 sqm. Am I eligible for new rate of 1% on same?	You are eligible for new GST rate of 1%, subject to the condition that the developer-promoterwith whom you have booked the house has not exercised option to pay tax on construction of apartments at the old rate of 8%.
19.	I am planning to purchase an apartment in a newly launched project. The project has been launched after 31.03.2019 by XYZ Developers at Noida. Price of the apartment having carpet area of 80 sqm is 48 lakhs. What is the rate of GST applicable on construction of this apartment?	The tax rate applicable on construction of the apartments in a project that commences on or after 01.04.2019 would be 5%.
20.	I have already paid tax of 12% (effective) on instalments paid before 01.04.2019. I wish to get	The buyer cannot exercise option to pay tax at the new or old rates. It is the builder, who has to exercise the option to pay tax on construction of

the benefit of new rate of 1% or 5%. Whether it is the builder or the buyer who has the option to pay tax at the new or old rates?

apartments at the old rate of 12% latest by 10th May, 2019. If the builder doesn't exercises his option to continue to pay tax at the old rate by the said date, then the effective GST rate applicable on all your instalments payable to the builder on or after 01.04.2019 as per the contract shall be either 1% or 5%, depending on whether the apartment is an affordable or other than affordable residential apartment.

21. In respect of supply made in an ongoing Project covered clauses (ie) and (if) of Entry 3 of Notification No. 3/2019, CT (R), an option is required to be exercised by the Promoter in Annexure IV by 10th May 2019. At the same time, it is permissible for him to issue invoices between 1st April 2019 to 9th May 2019 which shall, however, be in conformity with the option to be exercised. Whether it is permissible for the Promoter to revise the invoice as provided in Section 34 of CGST Act, 2017, including by way of issuance of Credit/Debit Notes so as to bring the transaction in conformity with the option exercised by the Promoter ultimately by 10th May 2019?

Where the GST rate at which tax has been charged in the invoices issued by the promoter prior to 10th May, 2019 are not in accordance with the option required to be exercised by him on or before 10th May, 2019 to pay GST on construction of apartments in an ongoing project at either the new or old rates, the promoter may issue debit or credit notes in accordance with Section 34 of CGST Act, 2017.

22. How to compute adjustment of tax in a Credit Note to be issued u/s 34 by Real Estate Developer in case unit was booked prior to 1st April, 2019 on which GST was paid on part consideration received at the time of booking, but cancelled after 1st April, 2019.

Developer shall be able to issue a Credit Note to the buyer as per provisions of section 34 in case of change in price or cancellation of booking provided that the amount received in excess if any, consequent to issuance of Credit Note, is refunded to the Buyer by the Developer before September following the end of the financial year. Developer shall be able to take adjustment of tax paid in respect of the amount of such Credit Note. For example, a Developer who paid GST of Rs. 1,20,000 at the rate of 12% (effectively) in respect of a gross amount of booking of Rs. 10,00,000

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		before 1st April, 2019 shall be entitled to take adjustment of tax of Rs. 1,20,000 upon cancellation of the said booking on or after 1st April, 2019 against other liability of GST including liability arising at the rate of 5% / 1% provided that the entire amount received from the buyer is refunded by the Developer.
		Further, in case apartments booked prior to 1.04.2019 on which GST has been paid till 31.03.2019 at the old rates of 8%/ 12% with ITC, are cancelled and rebooked at the new rates of 1%/ 5% without ITC or sold after issuance of completion certificate, the credit taken in respect of such apartments for supply of service till 31.03.2019 on which tax was paid @ 8%/ 12% with ITC shall be required to be reversed.
23.	Whether the option to pay tax at the applicable effective rate of 12% or 8% (with ITC) is available to the Promoter in respect of the New Project, which has been commenced on or after 1 st April 2019?	No, there is no option to pay tax at the effective rate of 12% or 8% with ITC on construction of residential apartments in projects which commences on or after 01-04-2019.
24.	From the plain reading of the provisions and the definitions of the various terms as defined in the Notification No. 3/2019-CT(R), it appears that the one-time option is required to be exercised for the entire REP or RREP. Does this mean that a Promoter can opt for old rates or new rates, as the case may be, for different projects being undertaken by him under the same entity?	Yes. The option to pay tax on construction of apartments in the ongoing projects at the effectiveold rates of 8% and 12% with ITC has to be exercised for each ongoing project separately. As per RERA, 2016, project wise registration is allowed. So, the promoter may exercise different options for different ongoing projects being undertaken by him.
25.	In respect of the construction and supply of premises under specific schemes like PMAY, Housing for All (Urban), RAY etc. as mentioned in sub items (b), (c), (d), (da), (db) of item (iv) and sub items (c), (d), (da) of item (v)	No.The rate of 8% and 12% with ITC is not available for construction of apartments in a project that commences on or after 01-04-2019. It makes no difference whether or not the apartments are being constructed under PMAY or any other housing schemes of the Central or State Government.

of Entry 3 of Notification 11/2017 – CT (R), whether the	
have existing affective rate of 90/	
pre-existing effective rate of 8%,	
with ITC benefit continues to be	
available in case of any New	
Project that has commenced	
under any such scheme after	
1/4/2019?	
26. In respect of any ongoing project Yes. The promoter has the option to pay tax ei	ther
undertaken under the specific at the old rate of 8% (with ITC) or at 1% (with	out
schemes like PMAY, Housing ITC) on construction of residential apartment	s in
for All(Urban), RAY etc. as ongoing projects being constructed under PM	AY
mentioned in items(iv) and (v) of and other specified housing schemes of the Cer	
Entry 3 of Notification 11/2017- or State Governments in items (iv) and (v) of E	
CT (R), prior to 31/3/2019, 3 of Notification 11/2017- Central Tax (R	•
whether an option is available to dated 28-06-2017. The option to pay tax	· ·
the Promoter to pay the tax at the construction of apartments in the ongoing proj	
new rates of 1% or 5% (without at the old rates of 8% with ITC has to be exerc	
ITC) or at the existing rates of by the promoter for ongoing project.	isca
8% (with ITC)?	
	m of
rights are supplied by the development rights prior to 01-04-2019 is requ	
Landowner to the Promoter, to be discharged in terms of Notification	NO.
under an area sharing 4/2018-CentralTax (Rate) dated 25.01.2018.	
arrangement between 1 st July	
2017 and $31/3/19$, but the	
allotment of constructed area in	
an ongoing project is made by	
the Promoter to the Landowner	
on or after 1/4/2019, whether the	
tax liability, if any, is required to	
be discharged in terms of the	
Notification No. 4/2018 – CT	
(R)?	
28. Whether the GST is leviable on Yes, GST is payable on transfer of development	nent
the output supply of rights by a developer to another developer	or
Transferrable Development promoter or to any other personunder rev	erse
rights by a developer (usually charge mechanism @ 18% with ITC under Sl.	No.
evidenced by TDR Certificate 16, item (iii) of Notification No. 11/2017 - Cer	ıtral
issued by the authorities). If yes, Tax (Rate) dated 28-06-2017 (heading 9972).	
under which entry and at what	
rate?	
29. What is the meaning of the term The term "first occupation" appearing in Scheen	lule

"first occupation" referred to in clauses (i) to (id) of Entry 3 of No. Notification 3/2019? Whether, in case of an ongoing project, where part occupation certificate has been received in respect of some of the premises comprised in the ongoing project, the Promoter is entitled to exercise the option of 1% / 5% (without ITC)or @ 8%/12% (with ITC)available in terms of Notification No. 3/2019 CT (R), in respect of the balance ongoing project?

- II para 5 (b) and in notification No. 11/2017 -Central Tax (Rate) dated 29-03-2019 means the first occupation of the project in accordance with the laws, rules and regulations laid down by the Central Government, State Government or any other authority in this regard. Where occupation certificate has been issued for part (s) of the project but not for the entire project by 31-03-2019, the first occupation of the project shall not be considered to have taken place on or before 31-03-2019 and the project shall be considered ongoingproject provided it satisfies the other requirements of the definition of the term ongoing project. Promoter shall be entitled to exercise option to pay tax @ 1%/5% (without ITC)or @ 8%/12% (with ITC) on construction of apartments in such project.
- of 30. In case a single (a) building registered as 2 (two) separate projects under provisions of RERA viz. 1st to 10th floor as one Project and 11thto 20th floor as another project, whether the Developer can consider the entire building as single ongoing project, since all the three conditions to be complied with for classifying a project as an ongoing project can be satisfied only if the entire building is considered as a single project?
 - (b) Furthermore, if different towers in a single layout are registered as separate projects under the provisions of RERA but where the approvals are common for all the towers, whether the Developer can consider entire layout as a single Ongoing project?

- (a) Both the projects registered as separate projects under RERA, 2016 shall be treated as distinct projects for the purpose of Notification No. 11/2017-Central Tax (Rate) dated 28-06-2017 as amended by Notification No. 3/2019-Central Tax (Rate) dated 29-03-2019. Both the projects will have to independently satisfy the requirements of the definition of ongoing projects.
- (b) No. All the towers registered as different projects under RERA shall be treated as distinct projects. Only such towers registered as distinct projects for which commencement certificate has been issued on or before 31-03-2019, construction has started on or before 31-03-2019 and for which apartments have been booked on or before 31-03-2019 but completion certificate has not been issued or first occupation has not taken place by the said date shall be treated as ongoing projects.
- 31. Whether TDR purchased on or after 1.4.2019 to be consumed by

Yes. Portion of such TDR transferred on or after 01-04-2019 which is used in an ongoing project in

a developer-promoter in an ongoing project, in respect of which the promoter has opted for the new rate of tax, shall be liable to be taxed at the applicable rate, but limited to 1% or 5%, as the case may be, of the unsold area at the time of issuance of completion certificate?

- 32. What shall be the classification of and rate of tax applicable toworks contract service provided by a contractor to a developer or promoter under the new dispensation effective from 01-04-2019 for
 - (a) New project after 1.4.2019 and ongoing projects where option has been exercised for new rate and
 - (b) Ongoing projects where option has not been exercised for new rate?

33. A registered project has three blocks and Completion Certificate has been received for one block prior to 1st April, 2019 and for two blocks will be received after that date.

Will such a project for which multiple completion certificates are received partly before 1st April, 2019 and partly after that respect of which the promoter has opted for new rate of tax on construction of apartment @ 1% or 5% without ITC which remained un-booked on the date of issuance of completion certificate or first occupation of the project shall be liable to tax at the applicable rate not exceeding 1% of the value in case of affordable residential apartments and 5% of the value in case of other than affordable residential apartments.

The rate of tax applicable on the work contract service provided by a contractor to a promoter for construction of a real estate project shall be 12% or 18% depending upon whether such work contract service is provided for construction of affordable residential apartments or residential apartments other than affordable residential apartments. Rate of tax applicable on such work contract service provided by a contractor to a promoter onconstruction of commercial apartments shall be 18% (irrespective of option exercised by developerpromoter). The relevant entries of the notification are at items (iv), (v), (va) and (vi) against sl. no. 3 of the table in Notification No. 11/2017-Cenral Tax (rate) dated 28-06-2017 prescribing rate of 12% for works contract services of construction of affordable apartments/ apartments being constructed under schemes specified therein. case of works contract services for construction of other apartments, rate of 18% as prescribed in item (xii) against sl. no. 3 of the table in Notification No. 11/2017-Cenral Tax (rate) dated 28-06-2017 shall be applicable.

Where more than one completion certificate is issued for one project, for the purpose of definition of ongoing project as defined in the clause (xx) in the paragraph 4 of the notification No. 11/2017-CTR, dated 28.06.2017, completion certificate issued for part of the project shall not be considered to have been issued for the project on or before 31-03-2019 unless completion certificate(s) have been issued for the entire project. Therefore, if completion certificate has not been issued for part of the project on or before 31-

date,	constitute	an	ongoing
projec	et?		

03-2019, the project shall still be considered as ongoing project provided other conditions of the definition of 'ongoing project 'are met.

34. It is a prevalent practice that more than one commencement certificate is issued by competent authority for single project. For example, in case of a single tower comprising of 50 floors and registered as single project, commencement separate certificates may be issued by the competent authority for basement and parking which is common to entire building (ii) first twenty floors (iii) next thirty floors. If one or commencement certificates are received by the Developer prior to 1st April, 2019 and remaining on or after that date, will such a project be considered as ongoing project?

Where commencement certificate has been issued even for part of the project on or before 31-03-2019, it shall be treated as an ongoing project provided other requirements of the definition of ongoing project are met.

35. There are many projects redevelopment/slumrehabilitation in pipeline as on 1st April, 2019. It is possible that in such projects the development rights have been conferred upon the developer and to which pursuant the development process has been initiated such as receipt of commencement certificate. excavation for foundation etc., but booking against units for sale has not been received prior to 1st April, 2019.

> However, allotment of units to the existing dwellers (in respect of free supply units) which will yield no monetary consideration has been done. Clause (xiii) of Para 4 of Notification No.

In case of redevelopment or slum rehabilitation projects, the original inhabitants or the slum dwellers are not required to pay any monetary consideration to the promoter for the residential apartments allotted to them. Therefore, the residential apartments allotted to the original inhabitants in case of redevelopment project or slum dwellers in case of slum rehabilitation or redevelopment project, the requirement that at least one instalment has been credited to the bank account of the promoter shall not be required to be met for such apartments to be considered as having been booked on or before 31-03-2019 provided other requirements for considering an apartment booked on or before 31.03.2019 have been met. The consideration for such apartments is receipt in the form of transfer of development rights from the original inhabitants in case of redevelopment projects or the government in case of slum rehabilitation projects. condition Hence, the

11/2017-CTR as amended by 3/2019-CTR Notification No. requires credit of at least one instalment in the bank account prior to 1st April, 2019 for a project to be considered as ongoing project. It may please be clarified whether in such cases, apartments being constructed in the project shall be deemed to have been booked prior to 1st April, 2019 in case development agreement is executed prior to that date and whether accordingly such projects shall be considered as an ongoing project? Can a developer take deduction relating to credit of at least one instalment in the bank account of the promoter for the apartments being constructed in a slum redevelopment project to have been partly or wholly booked shall be deemed to have been satisfied in order to consider the project as an ongoing project, provided all other conditions for considering an apartment as booked are met in case of apartments allotted to slum dwellers; as there is no cash payment to be made by the slum dwellers.

36. Can a developer take deduction of actual value of Land involved in sale of unit instead of taking deduction of deemed value of Land as per Paragraph 2 to Notification No. 11/2017-CTR?

No. Valuation mechanism prescribed in paragraph 2 of the notification No. 11/2017- CTR dated 28.06.2017 clearly prescribes one- third abatement towards value of land.

Para 3 of Annexure I and II to 37. Notification No. 3/2019-CTR dated 29.03.02019. stipulate three different conditions. Clause (i) and (ii) of the said Para 3 are relating to percentage invoicing. It is requested to clarify as to how and where the percentage of invoicing is to be taken into consideration while determining quantum of ITC reversal.

The illustrations given in the said annexure clearly explain how the provisions given in the clause (i) and (ii) of para 3 of the said annexure relating to percentage of invoicing shall operate. The same may be referred to.

38. It may be clarified whether exemption granted on transfer of development right or FSI for residential construction and reverse charge mechanism prescribed for payment of tax on TDR, FSI or long term lease (premium) in the new

The new dispensation has been prescribed for real estate sector vide notifications issued on 29.03.2019. The same are effective prospectively from 01.04.2019. They shall apply only to development rights or FSI transferred on or after 01.04.2019. They shall not apply to development rights transferred by way of an agreement prior to 01.04.2019 even if the consideration for the same,

	dispensation is applicable where	in cash or kind, is paid in part or full on or after
	development rights were	01.04.2019.
	transferred by way of an	01.01.2017.
	agreement executed prior to 1st	
	April, 2019 but consideration,	
	whether in cash or other form,	
	flowed to the land owner, in full	
	or part, on or after 1st April,	
	2019.	
39.	Land Owner being an individual	The term business has been assigned a very wide
	is not engaged in the business of	meaning in the CGST Act and it includes any
	land relating activities and thus	trade, commerce, manufacture, profession,
	whether the transfer of	vacation, adventure, or any other similar activity
	development rights by an	whether or not it is for a pecuniary benefit
	individual to a promoter is liable	irrespective of the volume, frequency, continuity
	for GST and whether the same	or regularity of such activity or transaction.
	will fall within the scope of	Therefore, the activity of transfer of development
	'Supply' as defined in Section 7	rights by a land owner, whether an individual or
	of CGST / SGST Act, 2017?	not, to a promoter is a supply of service subject to
	Position of such a transaction	GST.
	may be clarified in light of	
	amendments recently made.	
40.	In certain projects, developers	As per explanation in clause (xxviii) of para 4 of
	have started construction on or	the notification No. 11/2017- CTR dated
	before 31-03-2019. However,	28.06.2017, "project which commences on or after
	bookings in the project have not	01.04.2019" shall mean a project other than an
	started. One of the conditions	ongoing project. A project, in which bookings for
	prescribed for a project to qualify	the apartments have not started, would not be
	as an ongoing project is that	covered under definition of "ongoing project". The
	apartments being constructed	same would accordingly be treated as a project
	should have been partly or	which commences on or after 01.04.2019 subject
	wholly booked. Whether such	to the new rates of 1% or 5% without ITC, as the
	project where bookings have not	case may be.
	started but construction has	case may be.
	started, would be eligible for the new rates of 1% or 5% without	
	ITC?	
41.	Whether the Form as per	No. The Form shall be filed manually with the
	Annexure IV of the Notification	office of the Commissioner in whose jurisdiction
	No. 3/2019-CTR is to be filed	the registration of the promoter is assigned.
	with both the jurisdictional	are regionalities of the promoter is assigned.
	commissioner i.e. Central Tax,	No modification / amendment of the option is
		1 to modification / amonament of the option is
	State Tax.	allowed in the Form once submitted.

Whether modification /
amendments in such Form are
allowed subsequent to filing of
the form, after 10^{th} May, 2019?

F. No. 354/32/2019-TRU
